Plan for Revitalization in Fukushima Prefecture (First Version)

Forming a link to the future, Beautiful Fukushima

[Outline]

December 2011 Fukushima Prefectural Government





Total no. of projects in the Revitalization Plan: 729



Fukushima Prefecture Revitalization Plan

3

Priority Projects



Fukushima Prefecture Revitalization Plan Measures by Area

Fukushima Prefecture has historically promoted its development according to seven districts that share strong geographic, historic and cultural affinities. The effects of the Great East Japan Earthquake disaster including the earthquake, tsunami, nuclear disaster and subsequent reputational damage and harmful rumors have affected each area in different ways, and revitalization measures will need to be adjusted to the current situation in each area. The revitalization plan, while basically maintaining the traditional seven districts scheme, divides the prefecture into five areas based on the damage done by the disaster: Soma area, Futaba area, Iwaki area, Naka-dori area and Aizu area. The overall revitalization of Fukushima prefecture will be made up of the coordinated measures to revitalize each of the areas.

On 26 December 2011, the government announced plans to eliminate the category of "Restricted Area" by 1 April, while at the same time revising evacuation area designations including the "deliberate evacuation area" into three categories according to radiation level. However, the results of decontamination efforts are still unclear, the specific reclassification is undecided and no details of measures or process for return by evacuees have been released yet. Fukushima Prefecture will take a flexible approach to implementing this revitalization plan and revise it as necessary, paying close attention to changes to the evacuation areas by the government as well as the views of citizens.



Key measures across all areas

Environmental restoration	 C Enhanced environmental radiation monitoring across the whole prefecture Decontamination of living areas, farmland and forests in collaboration with national government, prefecture and municipalities 	Support for rebuilding livelihoods	O Improvement of temporary housing environment, better public safety measures, establishment and administration of centers where evacuees and local residents can meet and get to know
	 Ensuring food safety with thorough testing and analysis of primary products such as rice, vegetables and fish for radiation, as well as clear communication with consumers 	Investing in the	each other
Health, education	O A health management survey and other measures to maintain and promote citizens' health	transport network	connects Hama-dori with Naka-dori and Aizu etc.
	O Public education campaign about radiation		
	O Assistance to child people affected by the disaster to enter schools and study, dispatch of school counselors, appropriate placement of teachers, restoration of school facilities, establishment of accommodation facilities in satellite schools,		

Soma area

Our position on revitalization

etc

We will push strongly for the urgent restoration of devastated facilities and town planning for revitalization.

We will overcome the nuclear disaster by distilling the knowledge of experts around Japan and the world. We believe categorically that not only Fukushima but also Japan cannot recover without revitalization of the Soso district which spans across the Soma and Futaba areas. The prefecture is dedicated to establishing an environment conducive to the return of evacuees and revitalization, hand in hand with municipalities. As it is still difficult to establish detailed measures for the restricted areas at this stage, we will revise the revitalization plan as needed depending on the situation at the power station and changes to the evacuation areas.

Key measures

- O Securing of doctors, nurses and other medical and care staff, and measures to open a hospital and investment in creating a medical treatment hub providing centralized medical treatment for the Soma area
- O Establishment of renewable energy in Soma area, a region with plenty of potential for solar and wind power, clustering of renewables-related industries, promotion of renewable energy research including piloting of smart communities and other smart grid initiatives, and incentives for research facilities to relocate to the area
- O Rapid restoration of public-use and agricultural facilities, and removal of salt from farmland
- Establishment of large-scale farming and greenhouse horticulture, particularly "vegetable factories" harnessing solar or other clean electricity source, fostering of agricultural corporations to run them, and introduction of new farm management and production methods
- O Unprecedented incentives even more attractive than those for other areas to lure companies to set up in former evacuation areas
- O Redevelopment of towns for disaster resilience using a combination of measures including raising coastal levees, green zone buffers, coastal forest buffers and roads in order to strengthen their defenses
- O Investing in building up the flood prevention capacity of roads such as the Soma-Watari Prefectural road, the Haramachi-Ebi-Soma road and the Kitaizumi-Odaka road in conjunction with municipal revitalization plans
- O Prompt implementation of plans to relocate disaster-stricken towns and villages to safer places, land readjustment project, etc.
- O Prompt restoration of the key port of Soma and the fishing ports of Matsukawaura, Tsurushihama and Manogawa and associated fishery facilities
- O Upgrading of east-west road connections by completing the Tohoku-Chuo Expressway within ten years and improving the Haramachi-Kawamata prefectural road, and reopening of the Joban Expressway (between Joban-Tomioka and Yamamoto) as soon as possible
- > As the JR Joban Line is restored, consideration should be given to improving the rail corridor in view of future double-tracking, introduction of high-speed rail and improved comfort

Futaba area

Our position on revitalization

Hit by the earthquake, tsunami and the nuclear disaster, the Futaba area has been devastated to an extent unprecedented in human history, with most of the population forced to flee their homes. We will overcome the nuclear disaster by distilling the knowledge of experts around Japan and around the world. We believe categorically that Japan cannot recover without revitalization of the Soso district. The prefecture is dedicated to establishing an environment conducive to the return of evacuees and revitalization, hand in hand with municipalities. While its difficult to establish detailed measures for the restricted areas at this stage, we will revise the revitalization plan as needed depending on the situation at the nuclear power station and changes to the evacuation areas

Key measures

- O Advancement of measures for return to towns and villages following the lifting of restricted area, respecting the wishes both of municipalities aiming for a rapid return and those considering temporary relocation to areas inside or outside their existing territory
- O Rebuilding of the health and welfare systems, including restoration of affected hospitals and welfare facilities, and securing of medical and care workers; building of relationships with hospitals and other medical facilities outside the area
- O Establishment of renewable energy in the Futaba area, a region with plenty of potential for solar and wind power, clustering of renewables-related industries, incentives for research organizations to relocate to the area, new employment creation
- O Establishment of greenhouse horticulture, particularly "vegetable factories" harnessing solar or other clean electricity source, fostering of agricultural corporations to run them, and introduction of new management and production methods
- O Unprecedented incentives even more attractive than those for other areas to lure companies to set up in former evacuation areas
- O Rapid restoration of infrastructure based on assessment of the damage done to transport and industry infrastructure in restricted areas and elsewhere, as well as any reclassification of evacuation areas
- O Improvement of overall disaster resilience through town development and land use plans that address the need for "defense in depth"
- O Redevelopment of towns for disaster resilience using a combination of measures including raising coastal levees, green zone buffers, coastal forest buffers and roads for defense in depth
- O Reopening of the Joban Expressway as soon as possible, vital basis of the "Hama-dori axis"
- O Investment in National Highway 114, National Highway 288, the Ono-Tomioka prefectural road and National Highway 399 for the purpose of improving east-west connections and disaster resistance capacity
- O As the state of the JR Joban Line within the restricted area becomes clear and the line is restored as soon as it can be, consideration should be given to improving the rail corridor in view of future double-tracking, introduction of high-speed rail and improved comfort
- O Incentivizing organizations to relocate to the area for the research and training on subject of nuclear reactors in order to achieve the safe and secure decommissioning of nuclear reactors, and fostering of decommissioning-related industry
- O Restoration and securing of alternative methods of public services including garbage disposal, human waste treatment, sewerage and water supply

O Reopening of J-Village, restarting of the Futaba Region Education Vision in conjunction with the Japan Football Association

lwaki area

Our position on revitalization

- We will push strongly for the urgent restoration of devastated facilities and town planning for revitalization.
- We will build systems of cooperation and liaison with the Futaba area and provide support for residents returning from evacuation.
- We will seek progress on renewable energy, for example offshore wind power to harness the attributes of the area.

Key measures

- OEstablishment of renewable energy in lwaki area, a region with plenty of potential for solar and other renewables, promotion of renewable energy research including measures for smart communities, investment in an offshore wind farm and incentives for certification bodies to relocate to the area
- OEstablishment of large-scale greenhouse horticulture to exploit the warm and sunny climate of the area
- OUpgrading of the main road to increase traffic to the Aquamarine Park in the Onahama Port district, investment in deep water pier in the Higashi port district to develop Onahama Port, already an international shipping hub, into an internationally strategic hub port
- OThe rapid restoration of Onahama Port district, Hisanohama Port and Nakoso Port, incentives to attract boats from outside the prefecture in order to increase the catch of bonito, saury and other fish species, and revival of fish farming industry
- ORedevelopment of towns for disaster resilience using a combination of measures including raising coastal levees, green zone buffers, coastal forest buffers and roads for defense in depth
- OStrengthening of disaster resistance capacity based on town development plans including investment in the Toyoma-Yotsukura prefectural road and other highways, and in green buffer zones, etc.
- OPrompt implementation of plans to relocate disaster-stricken towns and villages to safer places, land readjustment project , etc.
- OPromotion of housing developments to accommodate the large number of evacuees from Futaba area and elsewhere, taking into account the views and concerns of evacuees and host municipalities and coordinating with those bodies
- OImplementation of measures to prevent damage to developed residential land by landslides or subsidence
- OAdvocacy for investment in Hisanohama Bypass and Joban Bypass on National Highway 6, start on Nakoso Bypass, upgrading of National Highway 49, National Highway 289 and Iwaki-Ishikawa prefectural road, and consideration of future double-tracking of JR Joban Line (north of Yotsukura Station), introduction of high-speed rail and improved comfort

Fukushima Prefecture Revitalization Plan Measures by Area

Naka-dori area

Our position on revitalization

- We will push strongly for the restoration of facilities damaged by the earthquake.
- Not only will Naka-dori harness its concentration of industry, highly urbanized functions and high-speed transportation network to drive the revitalization of Fukushima as a whole, it will also provide assistance and employment for evacuees from Hama-dori.
- As it is still difficult to establish detailed measures for the restricted areas at this stage, we will revise the revitalization plan as needed depending on the situation at the nuclear power station and changes to the evacuation areas.

Key measures

- O Creation of new radiology department at Fukushima Medical University to conduct surveys, research and as a center for cutting edge treatments, and establishment of coordination with medical facilities across the prefecture
- O Establishment of a center for drug development at Fukushima Medical University, incentives to drug companies to relocate to Fukushima, clustering, and promotion of health-related industries
- O Incentives to establish a renewable energy research and development center and cluster of related industries
- O Thorough testing and analysis of radioactive contamination of the prefecture's farm products including peaches and apples from northern Fukushima and rice, cucumbers, tomatoes from the central and southern parts, all recognized nationwide as top producing regions of the crops. We will then communicate this information clearly and effectively to consumers.
- O Broad expansion of exchanges with promotion of tourism by attracting conferences, tournaments and events from Japan and around the world, as well as increased use of Fukushima airport
- O Push for urgent works in the Hanokidaira district, including establishment of methods to test the earthquake resistance of reservoirs, surveys and anti-quake reinforcement, and repair of waterways such as the Abukuma River
- O Development of a new system of unprecedented subsidies for companies to relocate, as well as corporate tax breaks and other measures that harness the special measures law to promote relocation to the area by companies

Aizu area

Our position on revitalization

- Damage from the 11 March earthquake was relatively minor, but this area was heavily affected by the Niigata-Fukushima rainstorm in late July. We will back restoration and recovery efforts from the rain disaster and pursue enhanced resilience in the community.
- We will overcome the harmful rumors engendered by the nuclear disaster, lead revitalization of this area as a nationally renowned tourist mecca and strongly communicate the attractions of Fukushima inside and outside the prefecture.

Key measures

- O New tourism campaign to capitalize on the broadcast of the new serial drama, "Yae no Sakura" to promote the area's historic and cultural heritage
- O Thorough radiation testing and analysis for rice, tomatoes and other produce, as well as fostering of large-scale farming and greenhouse horticultural corporations
- O Promotion of human resource development, research on smart grids, specifically the piloting of a smart community initiative, and clustering of the ICT and related industries through coordinated efforts with Aizu University and other institutions
- O Expansion of renewable energy uptake including geothermal, small hydro and woody biomass
- O Widening of the Ban-Etsu expressway (from Aizu-Wakamatsu to Niigata) from two to four lanes, and upgrading of National Highway 118 and of the north-south connecting road for Aizu
- O Demand prompt restoration of farmland damaged by the Niigata-Fukushima rainstorm, repair of waterways and full restoration of the JR Tadami Line as soon as possible

O Measures to prevent cold in temporary housing, creation of "Bonding centers" to bring together evacuees and local residents



Fukushima Prefecture Revitalization Plan: Realizing Revitalization



Implementing the Revitalization Plan



	March	April	Мау	June	July
Natural events	11 th Massive earthquake off Tohoku coast 11 th Giant tsunami warning issued 12 th Aftershock (up to a weak 5 on the Japanese scale) 23 th Aftershock (up to a strong 5 on	7 th Aftershock (up to a strong 5 on the Japanese scale) 11 th Aftershock (up to a weak 6 on the Japanese scale) 12 th Aftershock (up to a weak 6 on the Japanese scale)	6 th Aftershock (up to a weak 5 on the Japanese scale)	4 th Aftershock (up to a weak 5 on the Japanese scale)	25 th Aftershock (up to a weak 5 on the Japanese scale)
	the Japanese scale)	23 rd Aftershock (up to a weak 5 on the Japanese scale)	25 th Aftershock (up to a weak 5 on the Japanese scale)		26 th Niigata-Fukushima rainstorm 31 st Aftershock (up to a strong 5 o the Japanese scale)
Nuclear events	12 th Fukushima Daiichi Nuclear Power Station Reactor 1 explodes 14 th Fukushima Daiichi Reactor 3 explodes 15 th Fukushima Daiichi Reactor 4 catches fire	 2nd Leak of radioactive water to ocean discovered near outlet of Reactor 2 4th Release of low-level radioactive water to ocean 12th Crisis lifted to 7 on the International Nuclear and Radiological Event Scale (INES) 15th TEPCO decides to make provisional compensation payments 17th TEPCO announces work schedule toward ending the disaster at the plant 26th TEPCO begins provisional payments 	15 th Reactor 1 meltdown announced 17 th Revisions made to nuclear plant work schedule 24 th Possibility of meltdowns at Reactors 2 and 3 revealed 31 st TEPC0 announces conditions for provisional payments to primary producers and small businesses	17 th New revisions made to nuclear plant work schedule 28 th Work starts on installing cover for the Unit 1 Reactor Building 30 th Transfer of contaminated water to Megafloat begins	 5th Second announcement by TEPCO of conditions for provisional compensation payments 19th TEPCO announces Step 1 of work schedule complete 19th New work schedule announce for Step 2
Evacuation	11 th Evacuation ordered from 3km area around Daiichi Nuclear Power Station; those within 10km of the plant ordered to stay indoors 12 nd Evacuation ordered from within 20km of Daichi NPS, and from within 10km of Daini NPS 15 th Those between 20km and 30km of Daichi NPS ordered to stay indoors	 1st Second phase evacuation to hotels, inns starts 21st Evacuation area around Daini NPS reduced to 8km 22nd Restricted area established in 20km area around Daiichi NPS; Evacuation-prepared area in case of emergency and Deliberate evacuation area established 22nd Shelter-in-place zone around Daiichi NPS lifted 	 10th Temporary home visits to Kawauchi village begin 12th Temporary home visits to Katsurao village begin 15th Evacuation of residents from deliberate evacuation areas begins 22nd Temporary home visits to Tamura city begin 25th Temporary home visits to Minami-Soma city and Tomioka town begin 	 4th Temporary home visits to Okuma town begin 6th Temporary home visits to Nahara town begin 30th Designation of Date city as regions including specific spots recommended for evacuation 	21 st Designation of Minami-Soma as a regions including specific spots recommended for evacuation
nfrastructure and primary production	17 th Interim standards announced for radiation in food 17 th Ground Self-Defense Forces begin debris-clearing operations (roads) 21 st Spinach, milk shipments banned 23 rd Work starts on temporary emergency housing 25 th Work starts on restoration of some prefectural government-run facilities	 16th Temporary emergency housing (Phase 1) completed 21st First evacuees enter temporary emergency housing 22nd Rice planting banned in evacuation areas 	2 nd Emergency works begin on coast and rivers outside 30km zone 8 th National Route 6 fully open except through exclusion zone	 7th Onahama Port re-opens to ocean-going vessels 20th Toll-free expressway policy begins for disaster people affected by the disaster 28th Onahama Port re-opens to container ships 	 8th Fukushima beef found to exceen interim standards for radioactive cesium 14th Fukushima beef cattle fed radioactive rice straw found to have been shipped around Japa 19th Ban on shipping cattle to abattoirs
Major actions by the prefectural government	 11th Environmental monitoring begins 12th Screening starts 20th Information center for shelter residents established 22nd Hotline for temporary housing residents established 	 ^{1st} "Gambaro Fukushima!" start event held ^{5th} Decision to establish satellite schools for eight prefectural high schools in Soso district ^{12th} First distribution of relief money begins ^{19th} Futaba support center opened ^{29th} Nuclear compensation advice office opened 	2 nd Forum established with groups relevant to nuclear compensation 11 th Emperor and empress Visit Fukushima prefecture 13 th Restricted area temporary entry center established 20 th First meeting of the Great East Japan Earthquake Disaster Restoration and Revitalization Headquarters 27 th First meeting of the Review Committee for the Fukushima Prefecture "Prefectural People's Health Management Survey"; release of a handbook on rebuilding livelihoods	17 th Prince Akishino and his wife Princess Kiko visit Fukushima prefecture 20 th Model project for school routes implemented 27 th WBC starts internal radiation dose survey	 ^{8th} Second distribution of relief money begins ^{8th} Emergency declaration for protection of Fukushima children ^{15th} Release of handbook on decontamination ^{15th} Establishment of prefectural forum on nuclear compensation (reorganized fror the Forum established with groups relevant to nuclear compensation on Mi 2) ^{22nd} Schedule for assistance to people affected by the disaster released ^{26th} Crown Prince and Crown Princes vis Fukushima prefecture ^{28th} Testing of all bovines in Fukushima prefecture begins
Major actions by the national government	 11th Disaster Management Headquarters established 11th Large-scale mobilization ordered to respond to disaster 11th A Nuclear Emergency Situation declared 13th Electricity Supply-Demand Emergency Response Headquarters set up 14th Planned power outages begin 15th Nuclear Emergency Response Headquarters established 17th Special disaster victim support headquarters established 	 11th Headquarters for economic special measures to deal with economic damage from nuclear accident established 11th Decision to set up the Reconstruction Design Council in response to the Great East Japan Earthquake 15th Dispute Reconciliation Committee for Nuclear Damage Compensation starts 19th Interim limit for outdoor activity at schools set at 3.8µSv per hour 21st Announcement regarding entry to restricted areas 	 12th Decision on emergency aid to those affected by nuclear disaster 17th Decision on interim measures for those affected by nuclear disaster 27th Exposure of less than 1 mSv for schoolchildren aimed for 	7 th First meeting of the Investigation Committee on the Accident at the Fukushima Nuclear Stations of Tokyo Electric Power Company 20 th Basic Act on Great East Japan Earthquake Reconstruction passed 25 th The Reconstruction Design Council in Response to the Great East Japan Earthquake decides on set of recommendations for reconstruction 28 th First meeting of the Headquarters for the Restoration from the Great East Japan Earthquake	 21st Establishment of expert group consider long-term measures at the TEPCO Fukushima Daiichi NPS 29th Law on provisional payment of nuclear compensation passed 29thBasic policy on reconstruction decided

August	September	October	November	December
 12th Aftershock (up to a weak 5 on the Japanese scale) 19th Aftershock (up to a weak 5 on the Japanese scale) 	29 th Aftershock (up to a strong 5 on the Japanese scale)			
29 th Dispute Reconciliation Center for Nuclear Damage opens in Minato Ward, Tokyo 30 th TEPCO announces compensation schedule for individuals and basis for calculating compensations	 12th Nuclear Damage Liability Facilitation Fund established 13th Fukushima branch of Dispute Reconciliation Center for Nuclear Damage opens in Koriyama 21st TEPCO announces schedule and calculation of compensation payments to corporations and small business owners 26th Nuclear Damage Liability Facilitation Fund office opens in Minato Ward, Tokyo 	17 th Cold shutdown of the reactors "by end of the year" is mentioned in the revised work schedule for first time 28 th Installation of roof on the Unit 1 Reactor Building completed	9 th Nuclear Damage Liability Facilitation Fund Fukushima office opens in Koriyama 11 th J-Village opened to media for the first time 12 th Unit 1 Reactor Building opened to media for the first time	21st TEPCO decides on long-term roadmap toward decommissioning of Fukushima Daiichi Nuclear Power Station Reactors 1-4
 3rd Designation of Minami-Soma and Kawauchi as regions including specific spots recommended for evacuation 9th Government announces change to position on evacuation areas 26th First temporary home visits to within 3km of Daiichi NPS 31st Big Palette Fukushima evacuation center closed 	 19th Second round of temporary home visits to restricted area begins. Returnees allowed to use own cars in no-entry zone for first time 23rd Azuma gymnasium shelter closed 30th Evacuation-prepared area in case of emergency abolished 	29 th Returnees allowed to use own cars in no-entry zone within 3km of plant for first time	 18th Fukushima Prefecture opens Furusato Kizuna information station 25th Designation of Minami-Soma and Date as regions including specific spots recommended for evacuation 	 16th End of Step 2 of the work schedule announced 18th Proposal released to re-classify evacuation area into three areas by annual radiation exposure level 26th Decision made to re-classify evacuation area into three areas by annual radiation exposure level
 8th Soma Port re-opens to ocean- going vessels 18th Restoration and revitalization plan established for Onahama and Soma ports 31st Restoration works on National Route 6 completed. Road fully open 	5 th Work on full restoration of expressways begins	8 th New design height set for coastal levees	 14th Results of voluntary testing reveal that rice from Fukushima exceeds interim standards for radioactive cesium 17th Rice shipments banned from areas with high levels of radioactive cesium 	
 3rd The 35th All Japan High School Festival opens in Fukushima 11th Vision for Revitalization finalized 17th New Fukushima" project begins 27th Meeting between Prime Minister and Governor of Fukushima. PM requests consideration of establishing interim radioactive waste sites in Fukushima 	 2nd "Fukushima Prefecture Comprehensive Rebellion" demands full and complete payment of nuclear compensation (Chiyoda Ward, Tokyo) 8th Establishment of temporary housing residents support coordination council 15th General radiation testing of rice begins 22nd Municipalities and prefecture sign agreement with Aeon to support the decontamination plan 	 ^{3'd} Tour of municipalities seeking their support in finalizing the decontamination plan begins ^{4th} Prefecture starts workshops on decontamination ^{9th} Thyroid ultrasound testing begins ^{11th} Governor meets with IAEA nuclear decontamination team ^{13th} New Nuclear Decontamination Division established within prefecture Environmental Restoration Department ^{13th} Conference on advancing measures for decortamination teams ^{24th} Nuclear compensation liaison committee established 	 14th Surface decontamination model project starts 14th Pan-Fukushima thyroid mobile testing starts 18th Decontamination Information Plaza planning office opens 24th Decontamination technology pilot project begins 27th Safety and Security Forum opens 	 5th Establishment of basic policy on decontamination of Fukushima forests and farmland 28th Plan for Revitalization (First Version) finalized
 ^{3/4} Nuclear Compensation Support Institution Law enacted ^{5/h} Special administrative law on evacuation shelters and Regional tax changes law enacted ^{26/h} Radiation exposure limit of schoolchildern estimated under 1µSv per year aimed for ^{26/h} Basic policy on urgent implementation of decontamination decided ^{26/h} Special Measures Bill on Renewable Energy passed ^{27/h} First meeting of the Forum for Reconstruction and Rehabilitation of Fukushima After the Nuclear Disaster ^{30/h} Special Measures for Dealing with Radioactive Materials Contamination passed 	 13th Cabinet ordinance setting enforcement date for laws relating to emergency measures for damage from the 2011 nuclear disaster 30th Law to establish Fukushima Nuclear Accident Independent Investigation Commission (NAIIC) passed 	 7th Center to support retention of medical staff in Soso district established 16th International Symposium on Decontamination: Towards the Recovery of the Environment held by government in Fukushima City 29th Work schedule announced for construction of interim radioactive waste sites 	11 th Cabinet decides on basic policy based on Special Measures for Dealing with Radioactive Materials Contamination	 ^{7th} Law passed on special reconstruction zones ^{9th} Law passed establishing a Reconstruction Agency 16th Government and TECPO council established to consider mid to long-term measures 26th Declaration of nuclear emergency situation at Fukushima Daini Nuclear Power Station cancelled



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